DEPARTMENT OF CONSUMER AFFAIRS (DCA)
CALIFORNIA BOARD OF ACCOUNTANCY (CBA)

MINUTES OF THE
January 26, 2017
CBA MEETING

Wyndham Irvine Orange County Airport Hotel
17941 Von Karman Avenue
Irvine, CA  92614
Telephone: (949) 863-1999

Roll Call and Call to Order.

California Board of Accountancy (CBA) President Alicia Berhow called the meeting to order at 1:05 p.m. on Thursday, January 26, 2017 at the Wyndham Irvine Orange County Airport Hotel. The CBA convened into closed session at 2:35 p.m. until 3:25 p.m. The meeting reconvened into open session at 3:26 p.m. President Berhow adjourned the meeting at 3:27 p.m.

CBA Members

Alicia Berhow, President  
1:05 p.m. to 3:27 p.m.

Michael M. Savoy, CPA, Vice-President  
1:11 p.m. to 3:27 p.m.

Mark Silverman, Esq. Secretary/Treasurer  
1:05 p.m. to 3:27 p.m.

Jose A. Campos, CPA  
1:05 p.m. to 3:27 p.m.

George Famalett, CPA  
1:05 p.m. to 3:27 p.m.

Karriann Farrell Hinds, Esq.  
1:05 p.m. to 3:27 p.m.

Laurence (Larry) Kaplan  
1:05 p.m. to 3:27 p.m.

Kay Ko  
Absent

Xochital León  
1:05 p.m. to 3:27 p.m.

Jian Ou-Yang, CPA  
1:05 p.m. to 3:27 p.m.

Sunny Youngsun Park  
Absent

Deidre Robinson  
Absent

Katrina L. Salazar, CPA  
1:05 p.m. to 3:27 p.m.

Kathleen Wright, CPA  
1:05 p.m. to 3:27 p.m.
I. Report of the President.

A. Resolution for California Board of Accountancy Member Leslie LaManna.

   It was moved by Mr. Silverman and seconded by Ms. Wright to approve the resolution for Ms. LaManna.

   Yes: Ms. Berhow, Mr. Campos, Mr. Famalett, Ms. Hinds, Mr. Kaplan, Ms. León, Mr. Ou-Yang, Ms. Salazar, Mr. Silverman, and Ms. Wright.

   No: None.

   Abstain: None.

   Absent: Ms. Ko, Ms. Park, Ms. Robinson, and Mr. Savoy.

B. Resolution for Qualifications Committee Member Robert Ruehl.

   It was moved by Mr. Campos and seconded by Ms. Hinds to approve the resolution for Mr. Ruehl.
Yes: Ms. Berhow, Mr. Campos, Mr. Famalett, Ms. Hinds, Mr. Kaplan, Ms. León, Mr. Ou-Yang, Ms. Salazar, Mr. Silverman, and Ms. Wright.

No: None.

Abstain: None.

Absent: Ms. Ko, Ms. Park, Ms. Robinson, and Mr. Savoy.


Ms. Schieldge reported that the Federal Trade Commission (FTC) publicly commented on Delaware’s Board of Speech/Language Pathologists, Audiologists, and Hearing Aid Dispensers proposed regulation. She stated that since the February 2015 United States Supreme Court, the FTC has been intervening in proposed regulatory matters for state boards and if the FTC believes that there is regulation that inhibits competition, then the FTC will make adverse comments to that effect. She stated that the letter to Delaware’s board deals with telepractice and that the FTC believes that the initial evaluation requirement would be a barrier to competition. She stated that in the FTC’s letter, in their conclusion, they state, “Thus, we suggest that regulators consider whether a restriction that could limit entry or access is narrowly tailored to the legitimate goals of the restriction, such as health and safety, and whether other provisions in the law or regulations already achieve, or could achieve, such goals through less competitively restrictive means.” Ms. Schieldge stated that the CBA needs to continue to be aware of FTC’s comment to the Delaware board when evaluating regulations in order to avoid any adverse comments from the FTC and any other interested parties.


President Berhow reported that at the Leadership Roundtable meeting leadership reviewed the planned meeting topics for 2017. She also stated that staff provided an overview of their 2017 project list, which included operational improvements, informational technology upgrades, and outreach. She stated some of the outcomes of the meeting included increased recruitment efforts for the statutory committees, continued emphasis on outreach and communications and furthering the CBA’s social media presence.

E. Report of the January 26, 2017 Chair/Vice-Chair Training Meeting.

President Berhow reported that she relayed her expectations for the role of the committee chairs and vice-chairs. She stated that Ms. Schieldge provided an overview of how to conduct a meeting in accordance with the Bagley-Keene
Open Meeting Act. President Berhow thanked Vice-President Savoy and Secretary/Treasurer Silverman for attending and Ms. Schieldge for assisting in facilitating the meeting.

F. Announcement of the New Committee and Liaison Appointments.

This agenda item was a written report only.

G. Department of Consumer Affairs Director’s Report on Departmental Activities.

Mr. Burke reported that the next step of BreEZe, the replacement for the current licensing and enforcement systems, is to document all business processes which will yield business and system requirements unique to the CBA. He stated that DCA plans to resume discussions with the CBA in the third quarter of this fiscal year to determine the best way to move forward and the overall timeline for the system replacement.

Mr. Burke stated that board members are required to attend a board member orientation within one year of appointment or reappointment. He stated that 2017 is a mandatory year for completing the required ethics training and sexual harassment prevention training. He stated that all members are required to attend this training even if this training was completed last year.

Mr. Burke stated that DCA’s annual report is available on the DCA website.

II. Report of the Vice-President.

Vice-President Savoy stated that he is looking forward to working with committee chairs and staff to fill vacancies within the Qualifications Committee, Enforcement Advisory Committee, and Peer Review Oversight Committee. He stated that as he reviews and discusses possible appointments, he will be reinforcing the importance of committee participation and attendance which are crucial to ensure the committees accomplish its role and assist the CBA in meeting its mission of consumer protection.

A. Recommendations for Appointment(s)/Reappointment(s) to the Enforcement Advisory Committee.

There was no report on this agenda item.

B. Recommendations for Appointment(s)/Reappointment(s) to the Qualifications Committee.

There was no report on this agenda item.

C. Recommendations for Appointment(s)/Reappointment(s) to the Peer Review Oversight Committee.
There was no report on this agenda item.

III. Report of the Secretary/Treasurer.

A. Discussion on the Governor’s Budget.

Mr. Silverman reported that the CBA’s Fiscal Year (FY) 2017-18 proposed budget is $13,410,000, which is a decrease from FY 2016-17. He stated that there are two primary changes in the proposed budget. The first being a decrease in expenditure resulting from the expiration of six limited-term CBA Enforcement Division positions. The second being a change in accounting procedures for the statewide Central Administrative pro-rata line item which did result in a decrease in the budget, but not in actual spending authority. He stated that instead of the CBA annually receiving funds to pay for this pro-rata cost, and then having the funds withdrawn monthly, the costs will now be paid via a transfer that will only reflect on the fund condition statement.

Mr. Silverman stated that the Governor’s proposed budget must be approved by the Legislature and in May the Governor will again review the proposed budget and make any changes. The legislature must then pass the budget bill by June 15, 2017.

Mr. Silverman stated that the remaining three General Fund loans totaling $21 million plus interest are scheduled for repayment in June of 2017 and this will bring the General Fund loans balance to zero. He stated that the next Loan Obligation Report is due to be issued by February 1, 2017.

IV. Report of the Executive Officer.

A. Update on the Relocation of the California Board Accountancy’s Office.

Ms. Bowers reported that the office relocation will take place in early April 2017.

B. Update on Staffing.

There is no report on this agenda item.

C. Update on the California Board of Accountancy’s Communications and Outreach.

Ms. Pearce reported that CBA member and immediate past President Katrina Salazar was the keynote speaker at the CalCPA Education Foundation’s New Licensee Celebration, which was held at the Bently Reserve in San Francisco on November 30, 2016. She stated that approximately 120 people attended the event which honored CPAs licensed since January 1, 2015.
Ms. Pearce reported that staff continue to promote the updated Ethics Study educational requirements which took effect January 1, 2017, and included announcements on the CBA website and through CBA social media channels.

Ms. Peace reported that in February, CBA member George Famalett will speak to accounting students at the California Polytech State University, San Luis Obispo about his experiences as a CPA and discuss the requirements and process to become a CPA.

Ms. Pearce reported that on February 9, 2017 staff will travel to California State University, Chico to speak at an outreach event entitled “The Road to CPA.” She stated that this event will feature speakers from the University’s Accounting Department, Becker CPA Exam Review, and the local chapter of Beta Alpha Psi. She stated that CBA staff will speak about the Licensure process, including the examination, education, and experience requirements, and the common challenges that applicants face.

V. Report on the Enforcement Advisory Committee, Qualifications Committee, and Peer Review Oversight Committee.

A. Enforcement Advisory Committee.


Mr. Rosenbaum reported that members of the Enforcement Advisory Committee (EAC) provided guidance on 29 closed cases and two open cases and the EAC held five investigative hearings.

Mr. Rosenbaum stated that he is looking forward to the involvement of CBA members George Famalett and Jose Campos as liaisons to the EAC.

B. Qualifications Committee.


Mr. Evans reported that the Qualifications Committee (QC) conducted four section 69 reviews, in which three were approved and one was deferred.

Mr. Evans stated that the CBA requested the QC review the current Certificate of Attest Experience form for necessary revisions due to the changes regarding preparation engagements. He stated that it is anticipated that the QC will begin this work at the next QC meeting.

C. Peer Review Oversight Committee.
1. Report of the December 9, 2016, Peer Review Oversight Committee
Meeting Activities.

Mr. De Lyser reported that the Peer Review Oversight Committee (PROC) is working on the PROC's draft report for 2016 and the draft will be completed at the next PROC meeting. He stated that the final report will be ready for presentation at the March CBA meeting.

Mr. De Lyser stated that the PROC continued its discussion on possible improvements and changes to the PROC Administrative Site Visit process.

Mr. De Lyser stated that the PROC will be working with CalCPA and the American Institute of Certified Public Accountants (AICPA) on what statistics and measurements are available regarding the peer reviewer population.

VI. Report of the Enforcement Chief.

A. Enforcement Activity Report.

Mr. Franzella reported that in the first five months of this fiscal year, the CBA has received 1,160 complaints. He stated that there was a large increase from the last report of 559 cases. He stated that the Enforcement Division is addressing the complaints as quickly as possible.

Mr. Franzella stated that the Enforcement Division is still closing more cases than what is being assigned. He stated that the average of days for open cases has decreased since the last meeting to 286 days and there are 86 cases that are over 24 months. He stated that 16 cases have been closed since the last report, but an additional 80 cases have been added. He stated that there are 24 cases that are already up for review.

Mr. Franzella stated that the number of citations are lower from the previous year and that it is primarily due to changes in structure within the Enforcement Division. He stated that 32 citations have been issued since the last report, bringing the total amount of citations issued this fiscal year to 65.

Mr. Franzella stated that currently the Enforcement Division is recruiting for two limited-term Investigative CPAs, one Retired Annuitant Investigative CPA, and one Staff Services Analyst for the Attorney General (AG) Unit. He stated that Kari O’Connor was selected to fill the Staff Services Manager I position for the Intake and Probation Monitoring Unit vacancy, Nicole Rauzi was selected to fill the Associate Governmental Program Analyst (AGPA) position for the Enforcement Probation Monitoring Unit vacancy, Sarah Benedict was selected to fill the AGPA position for the AG Unit, and Anna Avramov was selected to fill the Office Technician position for the AG Unit.
President Berhow inquired on how the Enforcement Division was doing in regards to staffing.

Mr. Franzella stated that with the realignment of positions to the Enforcement Division and the streamlining of processes has allowed the investigators to spend more time on investigations and less time on the administrative aspects of the division. He stated that the investigation time frames are monitored regularly and if needed, a budget change proposal will be submitted to seek additional staff.

President Berhow inquired about the 601 complaints that the division has received and what were some of the complaints that were received.

Mr. Franzella stated that many of the complaints were internal complaints that were received from the Renewal and Continuing Competency Unit involving license renewals that were deficient in the areas of continuing education and substandard peer reviews.

VII. Report of the Licensing Chief.

A. Licensing Activity Report.

Ms. Daniel reported that the Licensing Division has experienced an increase in the amount of calls and emails received. She said that it is mainly due to changes in the ethics requirement which took place on January 1, 2017 as well as the new version of the Uniform CPA Examination (CPA Exam) which will take effect April 1, 2017.

Ms. Daniel stated that the Licensing Division is currently recruiting for five vacant positions and anticipate that the positions will be filled shortly.

Ms. Daniel stated that applications for initial licensure are being processed within 27 days, first time applications for the CPA Exam within 37 days and repeat applications for the CPA Exam within nine days. She stated that the division experienced an increase in applications prior to the change in the ethics requirement. Ms. Daniel stated that as a follow up to the inquiry from the previous CBA meeting regarding the volume of delinquent renewal applications, the majority of the delinquent applications are licensees who have not submitted their renewal application and their status has automatically reverted to delinquent status.

President Berhow inquired on when the division expects to have the five vacancies filled.

Ms. Daniel stated that reference checks are being completed on three of the five candidates and interviews will be conducted soon for the remaining two vacancies.
VIII. Committee Reports.

A. Committee on Professional Conduct.


2. Discussion and Possible Action on Proposed Legislative Language to Amend Business and Professions Code Section 5063.3 and to Initiate a Rulemaking to Adopt Regulations Regarding the Sale or Transfer of a Licensee’s Practice and for Client Notification of Discontinuance of Licensee’s Practice.

Mr. Famalett reported that staff provided an overview of the AICPA’s Professional Ethics Committee Interpretations related to the licensee’s obligations concerning confidentiality and the return of client’s files when they discontinue their practice.

Mr. Famalett reported that the Committee on Professional Conduct (CPC) recommended that the CBA approve proposed regulatory text in CBA Regulations sections 54.3 and 54.4 and directed staff to submit the text to the DCA and initiate the rulemaking process. He stated that the CPC also recommended that the CBA adopt the proposed changes to the Business and Professions Code section 5063.3.

Ms. Wright provided input regarding the requirements for the retention of records as it relates to the Internal Revenue Service.

Ms. Wright inquired where the seven year retention period came from and that with tax returns, the retention period is generally recommended to be indefinite.

Ms. Schieldge stated that the seven year retention period is consistent with audit documentation retention practice and is part of California statute.

Ms. Wright stated that the recommendation in general practice is that the licensee retain tax returns indefinitely.

Mr. Famalett stated that it is his understanding that the indefinite retention is for the person for their own tax record, and not the licensee or firm that would be a significant burden to maintain every return indefinitely.

Mr. Franzella stated that the burden is on the client to retain records and the seven year retention is consistent with Business and Professions Code section 5097.
The CPC recommends that the CBA approve the proposed regulatory text in CBA Regulations sections 54.3 and 54.4; direct staff to submit the text to the Director of the Department of Consumer Affairs and the Business, Consumer Services, and Housing Agency for review, and if no adverse comments are received, authorize the Executive Officer to take all steps necessary to initiate the rulemaking process, make any non-substantive changes to the package, and set the matter for hearing.

Yes: Ms. Berhow, Mr. Campos, Mr. Famalett, Ms. Hinds, Mr. Kaplan, Ms. León, Mr. Ou-Yang, Ms. Salazar, Mr. Savoy, Mr. Silverman, and Ms. Wright.

No: None.

Abstain: None.

Absent: Ms. Ko, Ms. Park, and Ms. Robinson.

The CPC recommended that the CBA adopt the proposed changes to Business and Professions Code section 5063.3 as identified in attachment four, and direct staff to seek its inclusion in a 2017 omnibus bill, or if necessary seek an author to carry a separate bill.

Yes: Ms. Berhow, Mr. Campos, Mr. Famalett, Ms. Hinds, Mr. Kaplan, Ms. León, Mr. Ou-Yang, Ms. Salazar, Mr. Savoy, Mr. Silverman, and Ms. Wright.

No: None.

Abstain: None.

Absent: Ms. Ko, Ms. Park, and Ms. Robinson.

Mr. Famalett stated that the CPC also made a motion to direct staff to work with legal counsel on regulatory language for the sale or transfer of a practice to a non-licensee owner for consideration at today’s CPC meeting. He stated that it was determined that this change would need to be done in statute and not regulation.

Mr. Franzella stated legal counsel was consulted to assess how to include the potential of a licensee selling or transferring records to a non-licensee owner, which is addressed in the AICPA Code of Conduct, but was not addressed in the CBA’s language. He stated that attachment four of the agenda item addresses when disclosure of confidential client information is allowed.
Mr. Franzella stated that disclosure of confidential information is generally strictly prohibited except where outlined in section 5063.3 of the Business and Professions Code. He stated that currently section 5063.3 states that disclosure made by a licensee or a licensee’s duly authorized representative to another licensee in connection with a proposed sale or merger of the licensee’s professional practice is accepted. He stated that if the CBA tried to allow for this section to include non-licenses then it would go beyond the scope of this statute. He stated that after speaking with counsel, it’s being proposed to the CBA to direct staff to work with counsel to amend section 5063.3(a)(4) to allow for disclosure made by a licensee or licensee’s duly authorized representative for another licensee or a person. This would allow for a non-licensee to obtain client information as a part of a sale or merger, or transfer of a practice.

Once the statute is amended, a section 100 change can be pursued where the CBA make changes to the regulation to comply with the statute. He stated that staff is requesting that the CBA table the CPC’s motion related to working with legal counsel on regulatory language, and instead direct staff to work with legal counsel to further amend section 5063 to allow for a non-licensee to obtain confidential client information as part of a sale or transfer.

It was moved by Mr. Savoy and seconded by Mr. Silverman to table the CPC’s motion related to working with legal counsel regarding regulatory language for the sale or transfer of a practice to a non-licensee owner due to the fact that the change in language should be completed in statute and not regulation and direct staff to work with legal counsel to further amend section 5063.3 to allow for a non-licensee to obtain confidential client information as part of a sale or transfer.

Yes: Ms. Berhow, Mr. Campos, Mr. Famalett, Ms. Hinds, Mr. Kaplan, Ms. León, Mr. Ou-Yang, Ms. Salazar, Mr. Savoy, Mr. Silverman, and Ms. Wright.

No: None.

Abstain: None.

Absent: Ms. Ko, Ms. Park, and Ms. Robinson.

B. Enforcement Program Oversight Committee.

2. Proposed Timeline for Making Regulatory Changes Associated with the Disciplinary Guidelines and Model Orders (Title 16, California Code of Regulations Section 98) and Title 16, California Code of Regulations Section 99.1, Rehabilitation Criteria for Denials, Suspensions, Revocations, Restorations, Reduction of Penalty.

Ms. León reported that staff provided an update on the changes to the timeline for the Disciplinary Guidelines and Model Orders. She stated that a potential regulatory hearing will take place in July or September of this year.

3. Discussion and Possible Action to Initiate a Rulemaking to Amend the Disciplinary Guidelines and Model Orders (Title 16, California Code of Regulations Section 98) and Title 16, California Code of Regulations Section 99.1 Rehabilitation Criteria for Denials, Suspensions, Revocations, Restorations, Reduction of Penalty.

Ms. León reported that staff provided an overview of the proposed changes to the Disciplinary Guidelines and Model Orders. She stated that in November of 2016, the Enforcement Program Oversight Committee (EPOC) considered a request from the CPC to reduce the minimum penalty for violation of Business and Professions Code section 5100(a) from suspension of license of 120 days and three years of probation to suspension stayed and one year of probation for convictions relating to drugs and alcohol. He stated that staff researched Proposition 47, which was passed by voters in 2014, which reduced penalties for certain offenders convicted of non-violent crimes and staff used the same language in revising the language.

The EPOC recommends that the CBA approve the regulatory text in the Guidelines and CBA Regulations sections 98 and 99.1, direct staff to submit the text to the Director of the Department of Consumer Affairs and the Business, Consumer Services, and Housing Agency for review, and authorize the Executive Officer to take all steps necessary to initiate the rulemaking process, make any non-substantive changes to the package, and set the matter for hearing.

Yes: Ms. Berhow, Mr. Campos, Mr. Famalett, Ms. Hinds, Mr. Kaplan, Ms. León, Mr. Ou-Yang, Ms. Salazar, Mr. Savoy, Mr. Silverman, and Ms. Wright.

No: None.

Abstain: None.

Absent: Ms. Ko, Ms. Park, and Ms. Robinson.
C. Legislative Committee.


2. Overview of the California Legislative and Regulatory Process and the Legislative Committee’s Role.

Ms. Hinds reported that staff provided an overview of the Legislative Committee’s purpose, an overview of the legislative process, including some critical dates for introduction of legislation, and when bills must pass out of the house of origin, considerations for taking positions on legislation, and an overview of the regulatory process.

IX. Acceptance of Minutes.

A. Minutes of the November 17-18, 2016, California Board of Accountancy Meeting.

B. Minutes of the November 17, 2016, Committee on Professional Conduct Meeting.

C. Minutes of the November 17, 2016, Legislative Committee Meeting.

D. Minutes of the November 17, 2016, Enforcement Program Oversight Committee Meeting.

E. Minutes of the September 15, 2016, Mobility Stakeholder Group Meeting.

F. Minutes of the October 19, 2016, Qualifications Committee Meeting.

G. Minutes of the July 7, 2016, Enforcement Advisory Committee Meeting.

H. Minutes of the August 19, 2016, Peer Review Oversight Committee Meeting.

It was moved by Mr. Campos and seconded by Ms. Wright to approve agenda items IX.A. – IX.D. and IX.F. – IX.H.

Yes: Ms. Berhow, Mr. Campos, Mr. Famalett, Mr. Kaplan, Ms. Hinds, Mr. Kaplan, Ms. León, Mr. Ou-Yang, Ms. Salazar, Mr. Silverman, and Ms. Wright.

No: None.

Abstain: Mr. Savoy.
Absent: Ms. Ko, Ms. Park, and Ms. Robinson.
It was moved by Ms. Hinds and seconded by Ms. Salazar to table CBA agenda item IX.E.

Yes: Ms. Berhow, Mr. Campos, Mr. Famalett, Mr. Kaplan, Ms. Hinds, Mr. Kaplan, Ms. León, Mr. Ou-Yang, Ms. Salazar, Mr. Silverman, Mr. Savoy, and Ms. Wright.

No: None.

Abstain: None.

Absent: Ms. Ko, Ms. Park, and Ms. Robinson.

X. Other Business.

A. American Institute of Certified Public Accountants.

1. Report on Public Meetings of the American Institute of Certified Public Accountants Attended by a California Board of Accountancy Representative.

There was no report on this agenda item.

B. National Association of State Boards of Accountancy.

1. Report on Public Meetings of the National Association of State Boards of Accountancy Attended by a California Board of Accountancy Representative.

There was no report on this agenda item.

2. Discussion and Possible Ratification of Staff Responses to the National Association of State Boards of Accountancy’s Focus Questions Regarding the Regulation of the Accounting Profession in California.

Ms. Reed reported that the purpose of this agenda item was to provide the CBA with staff responses to the NASBA Focus Questions.

XI. Closing Business.

A. Public Comments.

None.

B. Agenda Items for Future California Board of Accountancy Meetings.
Ms. Wright stated that she would like to discuss NASBA focus questions four, five and six at a future CBA meeting.
XII. Closed Session.

A. Pursuant to Government Code Section 11126(c)(3), the California Board of Accountancy Convened Into Closed Session to Deliberate on Disciplinary Matters (Stipulated Settlements, Default Decisions, and Proposed Decisions).

B. Pursuant to Government Code Section 11126(e), the California Board of Accountancy Met In Closed Session to Receive Advice from Legal Counsel on Litigation (David Greenberg v. California Board of Accountancy, Los Angeles County Superior Court, Case No. BS155045).

President Berhow adjourned the meeting at 3:27 p.m. on Thursday, January 26, 2017.

______________________________Alicia Berhow, President

______________________________Mark J. Silverman, Esq., Secretary/Treasurer

Rebecca Reed, Board Relations Analyst, and Patti Bowers, Executive Officer, CBA, prepared the CBA meeting minutes. If you have any questions, please call (916) 561-1718.